



**CHAMBERS GLOBAL PRACTICE GUIDES** 

# Real Estate 2023



# **MEXICO**

### Law and Practice

#### Contributed by:

Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey Cannizzo



### **Contents**

### 1. General p.7

- 1.1 Main Sources of Law p.7
- 1.2 Main Market Trends and Deals p.7
- 1.3 Impact of Disruptive Technologies p.8
- 1.4 Proposals for Reform p.8

#### 2. Sale and Purchase p.9

- 2.1 Categories of Property Rights p.9
- 2.2 Laws Applicable to Transfer of Title p.9
- 2.3 Effecting Lawful and Proper Transfer of Title p.9
- 2.4 Real Estate Due Diligence p.10
- 2.5 Typical Representations and Warranties p.11
- 2.6 Important Areas of Law for Investors p.11
- 2.7 Soil Pollution or Environmental Contamination p.12
- 2.8 Permitted Uses of Real Estate Under Zoning or Planning Law p.12
- 2.9 Condemnation, Expropriation or Compulsory Purchase p.12
- 2.10 Taxes Applicable to a Transaction p.13
- 2.11 Legal Restrictions on Foreign Investors p.14

#### 3. Real Estate Finance p.14

- 3.1 Financing Acquisitions of Commercial Real Estate p.14
- 3.2 Typical Security Created by Commercial Investors p.14
- 3.3 Restrictions on Granting Security Over Real Estate to Foreign Lenders p.14
- 3.4 Taxes or Fees Relating to the Granting and Enforcement of Security p.15
- 3.5 Legal Requirements Before an Entity Can Give Valid Security p.15
- 3.6 Formalities When a Borrower Is in Default p.15
- 3.7 Subordinating Existing Debt to Newly Created Debt p.15
- 3.8 Lenders' Liability Under Environmental Laws p.15
- 3.9 Effects of a Borrower Becoming Insolvent p.15
- 3.10 Consequences of LIBOR Index Expiry p.16

### **MEXICO** CONTENTS

#### 4. Planning and Zoning p.16

- 4.1 Legislative and Governmental Controls Applicable to Strategic Planning and Zoning p.16
- 4.2 Legislative and Governmental Controls Applicable to Design, Appearance and Method of Construction p.16
- 4.3 Regulatory Authorities p.16
- 4.4 Obtaining Entitlements to Develop a New Project p.16
- 4.5 Right of Appeal Against an Authority's Decision p.17
- 4.6 Agreements With Local or Governmental Authorities p.17
- 4.7 Enforcement of Restrictions on Development and Designated Use p.17

#### 5. Investment Vehicles p.17

- 5.1 Types of Entities Available to Investors to Hold Real Estate Assets p.17
- 5.2 Main Features of the Constitution of Each Type of Entity p.18
- 5.3 Minimum Capital Requirement p.19
- 5.4 Applicable Governance Requirements p.19
- 5.5 Annual Entity Maintenance and Accounting Compliance p.19

#### 6. Commercial Leases p.20

- 6.1 Types of Arrangements Allowing the Use of Real Estate for a Limited Period of Time p.20
- 6.2 Types of Commercial Leases p.20
- 6.3 Regulation of Rents or Lease Terms p.20
- 6.4 Typical Terms of a Lease p.21
- 6.5 Rent Variation p.21
- 6.6 Determination of New Rent p.21
- 6.7 Payment of VAT p.22
- 6.8 Costs Payable by a Tenant at the Start of a Lease p.22
- 6.9 Payment of Maintenance and Repair p.22
- 6.10 Payment of Utilities and Telecommunications p.22
- 6.11 Insurance Issues p.22
- 6.12 Restrictions on the Use of Real Estate p.22
- 6.13 Tenant's Ability to Alter and Improve Real Estate p.22
- 6.14 Specific Regulations p.23
- 6.15 Effect of the Tenant's Insolvency p.23
- 6.16 Forms of Security to Protect Against a Failure of the Tenant to Meet Its Obligations p.23
- 6.17 Right to Occupy After Termination or Expiry of a Lease p.23
- 6.18 Right to Assign a Leasehold Interest p.24
- 6.19 Right to Terminate a Lease p.24
- 6.20 Registration Requirements p.24
- 6.21 Forced Eviction p.24
- 6.22 Termination by a Third Party p.24

### **MEXICO** CONTENTS

#### 7. Construction p.24

- 7.1 Common Structures Used to Price Construction Projects p.24
- 7.2 Assigning Responsibility for the Design and Construction of a Project p.25
- 7.3 Management of Construction Risk p.25
- 7.4 Management of Schedule-Related Risk p.26
- 7.5 Additional Forms of Security to Guarantee a Contractor's Performance p.27
- 7.6 Liens or Encumbrances in the Event of Non-payment p.27
- 7.7 Requirements Before Use or Inhabitation p.27

#### 8. Tax p.27

- 8.1 VAT p.27
- 8.2 Mitigation of Tax Liability p.27
- 8.3 Municipal Taxes p.27
- 8.4 Income Tax Withholding for Foreign Investors p.27
- 8.5 Tax Benefits p.28

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

Cannizzo was established more than 40 years ago and is one of the pioneers in large-scale real estate developments (projects that include different real estate components, such as golf courses, residential, commercial, hospitality and marinas). The firm has participated in many large-scale development projects, including marinas in Puerto Peñasco, Guaymas, Mazatlán, Puerto Vallarta, Ixtapa, and Los Cabos, which are the largest in their areas. It was active in the acquisition, structuring and development of projects such as Bosque Real, Puerto Cancun, Playacar and Mayakoba. Cannizzo

has participated in M&A transactions involving hospitality brands in Mexico, including Barceló, JW Marriott, Sheraton, Hyatt, Auberge, Fiesta Americana, Four Seasons and Hilton. In the industrial sector, Cannizzo has participated in several industrial acquisitions by Pirelli and Macquarie. In the retail and entertainment sector, Cannizzo has provided advisory services to Cinemex in relation to 40 theatres, and more than ten shopping centres nationwide, as well as luxury brands, including Ermenegildo Zegna, Salvatore Ferragamo, Cartier and Bylgari.

### **Authors**



Roberto Cannizzo is the managing partner at Cannizzo and an expert in corporate, M&A and real estate matters, advising both domestic and international clients on conducting business

and investing in Mexico, and on cross-border and multi-jurisdictional transactions. His clients include multinational companies, private equity funds and their portfolio companies, in a wide range of industries, including hospitality, leisure, manufacturing, infrastructure and government solutions. As a pioneering attorney in this field, Roberto has been involved in the structuring and acquisition of some of the most important large-scale development projects in Mexico, such as Playacar, Marina Vallarta, Marina Ixtapa, Bosque Real and Puerto Cancun.



Carlo Cannizzo is a senior partner at Cannizzo, specialising in real estate, infrastructure, corporate and M&A transactions. With over 25 years' experience, he has acted as

lead counsel in many strategic transactions in Mexico, including the acquisition and sale of different real estate mixed-use projects, the negotiation of pipeline transport and construction agreements for the oil and gas industries, and finance structuring. Carlo has acted as lead counsel to large foreign banks, real estate funds, REITs, hotel management companies, construction companies and leading international fashion brands. He participates on the board of directors of several Mexican companies.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo



Stefano Amato is a senior partner at Cannizzo, specialising in real estate, corporate, finance and M&A transactions. He has been involved and has acted as counsel in many strategic

transactions in Mexico, some worth several hundred million dollars. He has been the main counsel for large shopping centres, industrial establishments, hospitality, foreign banks, entertainment companies, leading international fashion companies, transactions involving acquisitions, construction and leases of commercial and industrial facilities. He has been a speaker in several symposiums on issues related to real estate law.



Mauricio Moreno-Rey is a senior partner at Cannizzo, with extensive experience of providing specialised advice in the areas of real estate, business and corporate, tourist

developments, and mergers and acquisitions. He has advised domestic and foreign clients in conducting business and investing in Mexico and in cross-border and multi-jurisdictional transactions. His in-depth knowledge of the law, detailed analysis and understanding of his clients' business has allowed him to successfully represent clients in a wide range of industries, including hospitality, industrial, commercial and residential developments, macro condominiums, branded residences and wind farms.

#### Cannizzo

Moliere 39 - 11 Col. Polanco Alc. Miguel Hidalgo Ciudad de México México C.P. 11560

Tel: +52 55 5279 5980 Fax: +52 55 5280 4467

Email: ccannizzo@cannizzo.com.mx Web: www.cannizzo.com.mx



Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

#### 1. General

#### 1.1 Main Sources of Law

Mexico comprises 31 states and Mexico City. The Federal Constitution outlines the matters in which the Federal Congress is authorised to approve laws. Matters not expressly delegated to the Congress are considered reserved for each state. Consequently, the laws governing real estate and property ownership vary depending on the jurisdiction in which the property is located.

In corporate combinations (ie, mergers, purchase of shares) or trusts, typically the General Law of Commercial Companies, the Commercial Code and, in some cases, the Stock Market Law are applicable. Parties are free to choose the court with subject-matter jurisdiction, provided certain requirements are met. The main laws applicable to real estate transactions, depending on the value and nature of the transaction, are:

- the Federal Constitution;
- Civil Code and tax laws of the state where the real estate is located;
- Agrarian Law;
- Income Tax Law;
- VAT Law:
- Foreign Investment Law;
- · General Law of Commercial Companies;
- Stock Market Law;
- General Law of Ecological Balance and Environmental Protection;
- General Law of Securities and Credit Transactions:
- · Federal Antitrust Law; and
- Federal, state and municipal zoning and planning provisions.

#### 1.2 Main Market Trends and Deals

Over the past 12 months, the real estate market in Mexico has been affected by the COVID-19 pandemic, rising inflation, and increased interest rates, causing a slowdown in many real estate transactions, including leasing, commercial and office space acquisition, mortgage transactions, and the construction industry.

On the other hand, residential and industrial real estate acquisitions and rentals experienced significant growth. According to reports from market participants, despite rising prices, the real estate sector is considered a safe investment opportunity to protect capital. Experts predict growth in Mexico's real estate sector this year, with industrial and tourism markets expanding the fastest.

Rising inflation worldwide and in Mexico has led central banks to increase interest rates, potentially impacting transaction volume and values for businesses still recovering from the pandemic.

Many companies have permanently adopted remote work or hybrid models. The recent amendment to the Federal Labour Law, which addresses remote work, highlights that the pandemic has led to lasting changes in office space usage and the residential real estate market, with an increasing number of workers now working from home

The activities of authorities involved in real estate transactions, such as treasury offices, public registries and municipal offices, have slowly returned to pre-pandemic levels. Some have permanently implemented digital processes for specific procedures that used to necessitate inperson filing of documents and applications.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

The past year has seen significant deals involving the reconfiguration of industrial spaces due to the e-commerce boom and the subsequent need for businesses to adjust their supply chains and expand distribution centres. "Nearshoring" has become a trend, with a number of international businesses relocating operations to Mexico for improved supply chain control and proximity. Nearshoring may generate approximately USD35 billion in Mexico by 2024. In 2022, over 50 new industrial parks began construction in Mexico, with industrial space vacancies accounting for less than 1% of the total inventory. In 2022, Solareyer Group announced plans to invest USD1 billion in Guadalajara, while Lingong Machinery Group will invest USD140 million in Nuevo Leon, both for industrial spaces. Moreover, Tesla has announced the development of a USD5 billion "Gigafactory", a large battery-production facility, to be built near the city of Monterrey.

### 1.3 Impact of Disruptive Technologies

New technologies have impacted the real estate industry in Mexico. Investors in the sector have found new ways to invest, using blockchain technology, decentralised finance (DeFi) and proptech. These advancements have facilitated the expansion of acquisition portfolios, creation of marketplaces for fractional property ownership, and even fragmentation of mortgage debt. Blockchain technology has been embraced by the real estate industry because it brings transparency to transactions, reducing risk and processing time, and could ultimately eliminate unnecessary costs for buyers, such as search and no-liens expenses, notary public fees, and registration costs.

Smart contracts and the strengthening of electronic commerce has also influenced the sector. More recently, Habi, a Latin-American proptech

company that streamlines the buying and selling process for properties ranging in value from USD20,000 to USD200,000 to as little as 10 days, was valued at USD1 billion.

Lenders have benefited from the implementation of new technologies through risk assessment, algorithmic processes and data analysis. In the construction and development sector, contech has introduced collaborative software, improved financial management, and reduced construction costs, making processes more efficient.

Given that Mexico published the Law to Regulate Financial Technology Institutions in 2018, providing a legal framework for new technologies, and the Mexican National Banking and Securities Commission (CNBV) grants authorisations to operate, an increase in technology companies entering the market, including the real estate sector, is anticipated.

However, significant changes to business practices in the sector due to these technologies are unlikely within the next 12 months. The legal requirements of the Mexican civil law system necessitate notary public involvement and filings to transfer property titles and record mortgages, resulting in a formal and strict procedure for obtaining property title deeds under Mexican regulations.

### 1.4 Proposals for Reform

In March 2022, NOM-247-SE-2022, an Official Mexican Standard (*Norma Oficial Mexicana* or NOM), was published with the goal of protecting potential buyers from abusive market practices. NOMs are mandatory technical regulations. This particular regulation regulates buyer rights, seller obligations, guidelines for real estate advertising, and extended warranties against structural failures, among other aspects, in order to eliminate

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

informality and irregularities in property transactions. The provisions within the regulation are mandatory for suppliers such as builders, developers, and intermediaries involved in advising or selling real estate. It is also applicable to any individual or legal entity engaged in marketing residential property to the general public.

Further, the regulation outlines obligations for sellers concerning warranties. Coverage must be no less than five years for structural failures, three years for water leakage issues, and at least one year for all other problems. During the warranty period, defects must be repaired at the supplier's expense, and the supplier must provide documentation detailing how the warranty will be fulfilled.

### 2. Sale and Purchase

### 2.1 Categories of Property Rights

Mexican Civil Codes provide for several categories of property rights: full ownership, usufruct (the real and temporary right to enjoy the property of others and, therefore, grants the right to receive all the fruits/benefits, whether natural, industrial or civil, produced by the property) and other minor rights, such as use or certain easements. In infrastructure projects, rights of way or other types of easements are used for the construction of roads, gas and oil pipelines.

Another type of property is "Ejido property", which accounts for over 50% of the land in Mexico. Ejido property is a landholding in Mexico that is owned collectively by a community and is typically used for agriculture or other similar purposes. It is subject to a special regime, regulated by Article 27 of the Constitution and the Agrarian Law.

### 2.2 Laws Applicable to Transfer of Title

The law applicable to transfer of title, if the transfer is considered a commercial act by the Commercial Code, is the Civil Code of the relevant state where the real estate is located. If at least one of the parties is a merchant (including real estate for industrial purposes, offices, retail and hotels), the applicable law would be the Commercial Code and the Civil Code of the relevant state where the real estate is located.

In combinations involving corporations (ie, mergers, the purchase of shares) or trusts, the Commercial Code, General Law of Commercial Companies, the Stock Market Law and the General Law of Securities and Credit Transactions will apply.

For the transfer of title to Ejido property, the applicable law is the Agrarian Law.

### 2.3 Effecting Lawful and Proper Transfer of Title

In Mexico, the legal methods for acquiring property are usucapion, accession, succession by reason of death and by transfer, whether onerous (such as a sale and purchase agreement) or gratuitous (such as a donation agreement). The most common way to acquire property is by entering one of the following agreements:

- a purchase agreement, as defined in Article 2248 of the Civil Code for Mexico City, whereby one party agrees to transfer ownership of goods or a right, and the other party agrees to pay a specific price for it;
- a trust agreement, as defined in Article 381
   of the General Law of Securities and Credit
   Transactions, whereby a trustor, by virtue of a
   trust, transfers the ownership of one or more
   goods or rights to a trust institution (trustee)
   for lawful and specified purposes, with the

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

trust institution responsible for realising those purposes; in an administration trust, the trustee maintains ownership of the goods or right, and the beneficiary is considered the holder of the trust rights; and

 corporate combinations (mergers or purchase of shares).

All transfers of title of real estate in Mexico are formalised before a notary public or judge, registered in the Public Registry of Property (RPP) of the state where the real estate is located or in case of agrarian property in the corresponding agrarian registry.

Protection of bad title is usually included in the purchase agreement as an indemnity in case of eviction. Although title insurance is available in Mexico, it is uncommon, as is insurance to cover contractual liability resulting from breaches of the seller's representations and warranties in an acquisition agreement. Instead, indemnity is often supported by an escrow holdback, a price adjustment, or a combination of both.

While the COVID-19 pandemic has not led to new processes or procedures for completing real estate transactions due to the Mexican civil law legal system's requirements for a notary public and specific filings, it has significantly increased the digital execution of private documents.

### 2.4 Real Estate Due Diligence

Buyers usually carry out real estate due diligence through their legal advisors. The matters usually involved in real estate due diligence are as follows.

 Ownership – to be performed by the attorneys. Encumbrances on the real estate (including liens and some litigation aspects) may be identified through the request of a real estate background folio, from the RPP. Payment of real estate taxes and utilities for the past five years, which, generally, is the applicable statute of limitations for tax payments, are also requested. In certain cases, searches are conducted to determine the existence of agrarian issues, mainly by reviewing the title chain and determining if the process to have the property become private property were completed. In the case of agrarian properties, there are other aspects to be reviewed, such as the records of the property in the Agrarian Registry.

- Corporate to be performed by the attorneys. Liens on the company through the request of a commercial folio from the Public Registry of Commerce of the area where the company is located.
- Agreements to be performed by the attorneys. The scope of the review of agreements in the context of a real estate business combination (ie, merger, purchase of shares) varies depending on the structure of the transaction.
- Assuming the transaction is the direct purchase of real estate, the review should cover at least:
  - (a) the last sale-purchase agreement that transferred the property of the real estate and the chain of title;
  - (b) any agreement that may affect the property, such as leases, commodatum, usufruct and easements;
  - (c) federal zone concessions; credit agreements, if the real estate is subject to a mortgage or any encumbrance on the property;
  - (d) agreements regarding services, maintenance, repair or supply of assets or utilities;
  - (e) franchise agreements;
  - (f) insurance policies;

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

- (g) and management, licensing and operation agreements.
- Environmental to be performed by the attorneys and environmental specialists for phases I and II, and authorisations reviews.
- Tax matters to be performed by the tax advisers.
- Disputes to be performed by the attorneys.
- Surveys, usually under American Land Title
  Association standards to be performed by
  professional surveyors, ALTA surveys, zoning
  confirmations, analysis to determine if the real
  estate is in an archaeological zone or historical monument, etc.

# 2.5 Typical Representations and Warranties

The most common representations and warranties agreed in sale and purchase agreements typically involve the seller's faculties, legitimate ownership of the real estate, absence of liens or limitations affecting the real estate (including archaeological limitations or easements), no outstanding payments (including taxes), no land use issues, existence of permits, and no agrarian issues. In relation to the environmental representations, these often pertain to the absence of any contamination, which is frequently qualified by the seller's knowledge. This is one of the reasons why a phase I is required, and depending on the asset or the results of the other studies, a phase II study may also be required.

COVID-19 pandemic representations and warranties, even if not required in all cases, relate to running businesses such as hotel/office buildings and include the non-existence of health situations, claims, procedures by the authorities, and the existence of sufficient insurance coverage, mainly business interruption.

In transactions involving corporate combinations, such as mergers or share purchases, typical M&A representations and warranties are included. It is important to mention that, in some cases, where transactions are structured as an asset acquisition (real and movable property, assignment of permits and licenses), there is a risk that some authorities may treat the transaction as a business acquisition. In such cases, the seller's obligations, such as tax or labour-related liabilities, may carry forward to the acquiring entity if the seller has breached their obligations with relevant authorities, like tax authorities.

In real estate transactions, there are certain statute indemnification provisions that arise from the law, where the seller shall guarantee the qualities of the thing sold and respond in case of eviction, meaning the seller is liable to the buyer if the purchased property is taken away from the buyer by a third party claiming to have a prior and preferential right of ownership over the purchased property.

To protect against seller misrepresentation, purchase agreements often include indemnities and/or provisions for payment of damages. Similar to common law jurisdictions, a variety of negotiated provisions address remedies and misrepresentations, such as maximum cap, survival period, basket, joint liability, anti-sand-bagging clauses, etc). Typically, indemnities are supported by an escrow account or other types of holdback arrangements, or by joint liability of parent companies. While representations and warranties insurance is available in Mexico, it is not commonly used in transactions.

#### 2.6 Important Areas of Law for Investors

The main areas of law to which an investor must pay attention when acquiring real estate are tax aspects (mainly determined by the Federal Tax

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

Code, the Income Tax Law and local real estate acquisition provisions), environmental aspects, urban development and construction limitations, and limitations imposed on the use of the real estate; eg, in terms of leasing, especially for residential purposes, limitations that may result depending on where the real estate is located (eg, federal zone residential restrictions). It is important for the investor to understand that there are specific laws which apply to the "Ejido Properties".

# 2.7 Soil Pollution or Environmental Contamination

Although it is common practice to include provisions in agreements that hold the seller responsible for environmental liability, the buyer may also bear responsibility before the environmental authority for the environmental condition of the land and its remediation.

# 2.8 Permitted Uses of Real Estate Under Zoning or Planning Law

In terms of the provisions of the constitution, the municipalities in Mexico are the entities authorised to regulate zoning and planning matters following guidelines set forth by the Federal Congress and the states. Thus, to determine the land use of specific real estate, it is necessary to analyse the applicable laws (zoning and planning). At the state level, the applicable provisions might be found in the State Partial Development Plans, and at the municipal level, in the Municipal Development Plans, the Urban Development Plans that determine the main land-use of the urban centres and, sometimes, the Detailed Plans. To confirm the land use of a given real property, the purchaser must review the land use zoning certificate and licence issued by the competent authority.

In environmental matters, at the federal level there are General Ecological Plans that regulate the use of land to protect the environment and promote sustainable development, while State Ecological Partial Plans and sector-specific programmes address agricultural, territorial and urban development issues, as well as matters related to protected natural areas. Additionally, ecological reserves are established to protect specific flora and fauna, imposing limitations on human activities within these areas.

Although it is not common to enter into specific development agreements with the relevant public authorities to facilitate a project, it can occur if the authority is interested in a specific project due to its size or impact on urban development. In practice, this has been seen in the case of large-scale developments that may include marinas, golf courses, residential, hospitality, commercial, hospitals, etc.

# 2.9 Condemnation, Expropriation or Compulsory Purchase Expropriation Law

Possible reasons

The Mexican government is authorised at the federal and local levels to expropriate the property of individuals for public utility purposes. Causes of public utility include:

- establishment, operation or conservation of a public service;
- opening, expansion, construction, or alignment of streets, roads, bridges, paths and tunnels to facilitate urban and suburban traffic:
- beautification, expansion and sanitation of towns and ports;
- construction of hospitals, schools, parks, gardens, sports fields or airfields; and

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

 construction of public infrastructure and services.

#### The Procedure

The expropriation procedure begins with a declaration of public utility by the authority published in the Federal Official Gazette and, where appropriate, in a local newspaper, and the owners of the property and rights to be affected will be personally notified to respect their right to due process. If applicable, after the process of filing evidence and allegations, the judge will issue the corresponding resolution and, subsequently, the Federal Executive will decree the relevant expropriation that will be published again in the Federal Official Gazette. The relevant decree, together with the appraisal in which the amount of the compensation will be fixed, will be notified to the interested parties, who may then go to court. The price fixed as compensation must be equal to the commercial value of the property, and in no circumstances may it be less than the fiscal value shown in the cadastral offices. Once decreed, the authority is authorised to occupy the property. The applicable law (ie, the Expropriation Law) provides for the existence of temporary occupation, total or partial, and the simple limitation of ownership rights, which may be decreed for reasons of public utility.

#### **National Law on Ownership Extinction**

The National Law on Ownership Extinction governs the process of extinguishing property ownership in favour of the state, either through the federal government or the states, as applicable. According to the law, property can be subject to ownership extinction if it is the product, instrument, or material object of certain specified crimes. These crimes include:

 offences under the Federal Law against Organised Crime;

- kidnapping;
- crimes involving hydrocarbons, oil and petrochemicals;
- · crimes against health;
- · human trafficking;
- · corruption;
- · concealment;
- · crimes committed by public servants;
- · vehicle theft:
- extortion: and
- offences outlined in the Federal Criminal Code relating to transactions involving resources of illicit origin.

### 2.10 Taxes Applicable to a Transaction

If real estate is acquired through a direct purchase of assets, different taxes and rights must be paid, namely:

- Property Acquisition Tax, which is paid by the purchaser and varies depending on the state where the property is located; it is usually between 2% and 6%;
- VAT on the value of the construction (unless it is a residence or lot), paid by the purchaser and at a 16% rate; and
- income tax, paid by the seller and calculated on the net gains from the sale of the property.

Certain deductions are available (ie, acquisition cost, construction, improvements and extensions, notary expenses and commissions, and mediations).

Finally, there are registration fees that the purchaser pays to the RPP and for obtaining certificates (no liens certificates, no tax debts certificate, etc).

When the seller is an individual or foreign tax resident, taxes are withheld by the notary public who formalises the transaction.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

If a purchase is performed through share acquisition, only income tax will be generated.

### 2.11 Legal Restrictions on Foreign Investors

In principle, foreigners can acquire real estate in Mexico, with the exception of properties located within the restricted zone (100 km-wide strip along the border or 50 km-wide strip inland from the beaches). However, foreigners may participate with 100% of the equity of corporations, including in the restricted zone, provided the property will not be used for residential purposes.

A foreigner can own property located in the restricted zone through a trust, by holding beneficiary rights, which will grant to the beneficiary practically all the benefits of an owner.

#### 3. Real Estate Finance

# 3.1 Financing Acquisitions of Commercial Real Estate

Acquisitions of commercial real estate are generally financed by a loan facility whose terms and conditions will depend on the creditworthiness of the borrower and the collateral available.

There are different financing options for the acquisition of large real estate portfolios or companies holding real estate. In addition to a loan facility with collateral (mortgage, pledge, etc), other options include acquiring the seller's debts or swapping shares, depending on the transaction and the parties involved.

### 3.2 Typical Security Created by Commercial Investors

A commercial real estate investor who is borrowing funds, typically creates the securities

requested by lenders. Lenders usually request mortgages, trusts, shares pledges, furniture, fixtures, and equipment pledges (FF&E pledges), cash deposits, etc.

Lock boxes, trusts or other forms of cash control may also be requested by the lender. Depending on the nature and function of the real estate, the borrower may create reserves for maintenance, insurance and improvements.

The most common equity financing provisions include the following:

- equity financing the amount of investment versus the participation percentage of the company's equity;
- access to the books and records;
- reporting and covenants;
- expected return for equity;
- · the right to appoint directors; and
- investment restrictions, limiting the use of invested funds to certain projects or purposes.

# 3.3 Restrictions on Granting Security Over Real Estate to Foreign Lenders

There are no restrictions on granting securities over real estate to foreign lenders or on repayments to foreign lenders under loan or security agreements. However, taxes may be withheld from the interest paid, which in some cases, depends on the tax residence of the lender and whether there is a double taxation treaty with the lender's country of residence.

The acquisition of real estate by foreign lenders as result of a mortgage foreclosure could be subject to restrictions based on its location and use.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

# 3.4 Taxes or Fees Relating to the Granting and Enforcement of Security

The granting of security over real estate does not trigger taxes; however, notary public fees and registration fees to the RPP must be paid. Notary public fees and registration fees usually vary from state to state, depending on the amount secured. Enforcing a real estate security results in the same taxes as acquiring the property (see 2.10 Taxes Applicable to a Transaction).

It is important to consider that in some cases, depending on the lender, where there is a fore-closure procedure, particularly when collateral is owned by a private individual, the lender may end up having to pay the borrower's taxes (income tax and/or VAT) arising from the transfer of the property as part of the foreclosure procedure. The notary public is responsible for withholding these taxes.

# 3.5 Legal Requirements Before an Entity Can Give Valid Security

There are no special legal rules or requirements the entity must comply with to grant a valid security, other than complying with the regulations included in its by-laws, to avoid ultra vires acts.

### 3.6 Formalities When a Borrower Is in Default

In typical real estate transactions, collateral is structured through mortgages or security trusts. If a borrower defaults, the lender must initiate a foreclosure legal procedure in the case of a mortgage. For securities granted through trusts, the process follows the rules set forth in the relevant trust agreement, with the trustee usually acting as the executor.

When other creditors of the borrower have security interests in the same asset, priority is gener-

ally established in the document through which the security was granted. In such cases, the judge will order the notification of other creditors about the existence of the lawsuit or procedure, allowing them to participate in the process.

Under Mexican law, in situations where the borrower has other creditors, the mortgagee or trustee has priority over other creditors when it comes to collecting from the secured asset.

There are no restrictions on lender's ability to foreclose or realise on collateral in response to the COVID-19 pandemic.

# 3.7 Subordinating Existing Debt to Newly Created Debt

It is possible for existing secured debt to become subordinated to newly created debt by agreement of the parties involved. There are certain legal obligations which have preference in relation to pending debt or securities, such as tax and labour credits, under certain circumstances and with limitations.

# 3.8 Lenders' Liability Under Environmental Laws

A lender holding or enforcing a real estate security is not liable under environmental laws for any pollution of the real estate if it did not cause it. In terms of the Federal Environmental Liability Law, the individual or legal entity which, through its action or omission, directly or indirectly damages the environment, is liable and must repair the damage, or where repair is not possible, shall be liable for environmental compensation.

# 3.9 Effects of a Borrower Becoming Insolvent

Under Mexican law, a borrower's security interests in favour of a lender cannot be deemed invalid solely due to the borrower's insolvency.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

However, if a borrower's grant of security affects their creditors and leads to the borrower's insolvency, the creditors may request that the security be declared void, as long as their claim predates the grant.

# 3.10 Consequences of LIBOR Index Expiry

Agreements normally provide a substitute index. If such alternative index is not provided, legal interest rates per the Commercial Code could apply.

### 4. Planning and Zoning

# 4.1 Legislative and Governmental Controls Applicable to Strategic Planning and Zoning

In Mexico, municipalities are the entities authorised to regulate planning and zoning matters, following certain guidelines established by the Federal Congress and the states. At state level, the applicable provisions are in the State Partial Development Plans, and at the municipal level in the Municipal Development Plans, and the Urban Development Plans. In addition, see the environmental provisions in 2.8 Permitted Uses of Real Estate under Zoning or Planning Law.

### 4.2 Legislative and Governmental Controls Applicable to Design, Appearance and Method of Construction

For legislative and government controls typically applicable to the design, appearance and method of construction of new buildings or refurbishment of existing buildings, see 2.8 Permitted Uses of Real Estate under Zoning or Planning Law and construction regulations. In addition, various aspects, modalities and limitations regarding the construction and refurbishing of existing properties are usually included in the

provisions that regulate condominiums, which are regulated by local laws.

### 4.3 Regulatory Authorities

In relation to the regulation of the development and designated use of individual parcels of real estate, see 2.8 Permitted Uses of Real Estate under Zoning or Planning Law.

The most common requirements set forth by plans involve the protection of natural resources, proper implementation of services, and integration with the surrounding environment. Additionally, these plans often impose legal restrictions, such as the prohibition of urbanisation in certain areas, the requirement to leave specific areas free of construction, and restricted areas due to the presence of railway facilities, drinking water systems, drainage, electricity, telecommunications and roads.

The authority responsible for oversight typically depends on the jurisdiction; municipal or state authorities are usually involved. However, for certain projects, particularly those in coastal areas or involving archaeological sites or historical monuments, federal authorities may also be required to participate. Examples of such federal authorities include the Ministry of the Environment and Natural Resources (SEMARNAT) and the National Institute of Anthropology and History (INAH).

# 4.4 Obtaining Entitlements to Develop a New Project

### **Local Licences and Permits**

In order to be legally entitled to develop a new project and carry out a major refurbishment, it is necessary to obtain, at a local level, a construction licence to be able to build, extend, modify, repair, install, demolish and dismantle a work or installation. Also, in certain cases, building per-

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

mits for historical monuments and archaeological zones are required.

#### Third-Party Objections and Approval

Considering that the regulation of construction matters is the responsibility of each state, it is necessary to analyse local construction regulations to determine the rights of third parties to object to construction projects. In certain projects, an Environmental Impact Authorisation is required, involving third parties and, in some cases, neighbours, or a public consultation procedure is initiated. Finally, third parties can file appeals against the issuance of construction licences.

In the case of environmentally sensitive infrastructure projects, which may include pipelines, the community may be part of the process through a public consultation.

# 4.5 Right of Appeal Against an Authority's Decision

An appeal for review is available against a refusal to grant a construction licence for any type of work, or other decisions arising from construction regulations. Likewise, nullity and amparo proceedings may be initiated. Depending on the authority, it is also common for other procedures to be initiated, in the event that a new project is not approved.

# 4.6 Agreements With Local or Governmental Authorities

Agreements with the authorities or with utility suppliers are usually required in the following areas:

 the provision of public services such as electricity, drinking water and sewerage;

- the development of destination areas for infrastructure, urban equipment, green areas and roads for real estate developments; and
- concessions (such as ZOFEMAT and port authorisations).

In some cases, where the projects have certain density or requirements, the developer might enter into agreements with the authorities to build certain infrastructure, which may include treatment plants, roads, energy infrastructure, etc, and then have the said infrastructure assigned to the municipality or to the energy company (CFE).

# 4.7 Enforcement of Restrictions on Development and Designated Use

Failure to comply with the restrictions on development and designated use are sanctioned by each state or municipality depending on the location of the real estate and on the relevant violation. Sanctions usually include the temporary suspension of the project, cancellation of the authorisations granted, closure of the project, fines and arrest for up to 36 hours.

### 5. Investment Vehicles

# 5.1 Types of Entities Available to Investors to Hold Real Estate Assets

The most common vehicles for acquiring real estate in Mexico are commercial companies and the most frequently used are the stock company (sociedad anónima) and the limited liability company or LLC (sociedad de responsabilidad limitada), both of variable capital and trusts. These are the most widely used forms because they have perfect patrimonial autonomy.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

### The Stock Company

The stock company is composed of shareholders whose liabilities are limited to the amount of their contributions. Its capital is represented by negotiable certificates, and it is the only form of corporation whose shares may be traded on the stock exchange.

#### The LLC

The LLC is composed of partners whose liabilities are limited to the amount of their contributions. For the transfer of equity and the admission of new partners, the consent of the partners representing the majority of the capital stock is necessary. LLCs are often used by US residents because they can be treated as transparent entities for US tax purposes.

#### The Trust

In the case of a trust, the property is owned by the trustee who is a regulated financial institution. Trusts are commonly used, since in many cases it is easier to determine the various obligations of the trustors and beneficiaries, vis-à-vis a shareholders/partner's agreements, such as contributions by each trustor, reversion of the property if certain conditions are not met, etc.

#### The FIBRA

Another vehicle widely used to acquire real estate is FIBRA (REIT), which is typically used because it is considered a tax pass-through entity and allows for more flexible structuring of real estate combinations than may be achieved through a corporation. However, because of recent changes to the tax laws, certain tax benefits previously available to all FIBRAs are now limited to publicly traded FIBRAs. FIBRAs are investment vehicles listed on the Mexican Stock Exchange (BMV) for the acquisition and construction of real estate for leasing. Trust certificates are offered to the general public through a public offering in the stock

market. Holders of trust certificates issued by a FIBRA will be entitled to receive dividends at least once a year for at least 95% of the result of the immediately preceding fiscal year.

#### Other Structures

Other structures currently used for these types of transactions include real estate investment companies (SIBRAs), development capital certificates (CKDs) and investment project fiduciary securitisation certificates (CERPIs).

# 5.2 Main Features of the Constitution of Each Type of Entity

Mexican companies must be incorporated before a notary public or a commercially authorised person (corredor público). All of the constituent shareholders or partners (a minimum of two), or attorneys-in-fact, must be present upon the incorporation of the company. For the incorporation, it is necessary to:

- obtain a permit, to use the company's name; indicate domicile, purpose, amount of authorised capital and its division into shares (or equity membership); and
- to indicate the internal rules of the company governing:
  - (a) shares (or equity membership), the transfer and issuing of shares;
  - (b) calling, holding, proceedings, quorum and powers of general meeting;
  - (c) appointment, removal, conduct and powers of attorney of the directors or the sole administrator and auditors;
  - (d) payment of dividends; and
  - (e) dissolution and liquidation of the company.

The by-laws containing all the above information may be drafted either by a lawyer or by the same notary public or commercially authorised

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

person (corredor público) who will incorporate the company.

#### **FIBRAs**

To incorporate a FIBRA, the parties must have at least 70% of their assets invested in real estate, be engaged in the purchase or construction of real estate to be leased, and distribute among the holders at least 95% of the tax result of the previous year.

#### **SIBRAs**

SIBRAs operate in a similar manner to FIBRAs; however, they are commercial companies incorporated under Mexican law instead of trusts. As with FIBRAs, real estate developers receive some tax benefits for using a SIBRA as a financing and structuring mechanism for their project.

#### **CKDs**

CKDs are securities that are issued through an irrevocable trust. Initial patrimony is formed with the proceeds of the placement and is used to invest in or to finance Mexican companies, either directly or indirectly, through various investment vehicles. CKDs are designed to allow the flow of resources to finance projects that consume resources in the short term and later generate long-term flows.

#### **CERPIs**

CERPIs are similar to CKDs; however, only qualified investors can own CERPIs.

### 5.3 Minimum Capital Requirement

For a stock company, there is no mandatory minimum capital stock required by law. The initial minimum capital stock is determined by the shareholders upon incorporation.

For an LLC, there is also no mandatory minimum capital required by law. The LLC's capital

will be divided into equity memberships, with each membership representing at least MXN1 or a multiple of that amount. However, there is a restriction on the number of partners allowed in an LLC, with a maximum of 50 partners.

# 5.4 Applicable Governance Requirements

### Stock Companies and LLCs

The obligations of a stock company and LLC are imposed on the directors by law and by the company's by-laws. The directors are jointly liable with the company for compliance with legal and statutory requirements in relation to the dividends; for the existence and maintenance of the accounting, control, recording, filing or reporting required by law; for the fulfilment of the share-holders/partners resolutions; and for the creation of the reserve fund required by law. Some others special liabilities are provided by law.

Generally, a company's officers include at least one director (who, in such a case, will act as sole administrator). Furthermore, stock companies must designate one or more statutory auditors; this requirement does not apply to LLCs. Directors or employees of a company cannot be internal auditors for that company.

#### **FIBRAs**

FIBRAs must comply with certain corporate governance standards and best practices among shareholders, investors, management and the technical committee, like all companies listed on the Mexican Stock Exchange (BMV).

# 5.5 Annual Entity Maintenance and Accounting Compliance

In Mexico, there is no annual fee/tax for the simple existence of a company. Since companies are subject to periodic compliance with administrative and tax requirements, the maintenance

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

cost will depend on the nature, complexity, volume and frequency of the transactions and operations carried out.

#### 6. Commercial Leases

# 6.1 Types of Arrangements Allowing the Use of Real Estate for a Limited Period of Time

Mexican civil law recognises four arrangements that allow a person to occupy and use a real property for a limited period, without buying it outright:

- the lease (arrendamiento); ie, the agreement through which one of the parties grants to the other party the right to temporarily use or enjoy a property, and the other party agrees to pay a certain price for such use or enjoyment;
- the commodatum or free lease (comodato);
  ie, the agreement through which one of the parties grants to the other party the free use of a property;
- the real right of occupation (habitación) which grants to the right-holder the right to freely occupy part of another person's house, for themselves and/or family members; and
- the real right of usufruct (usufructo); ie, the real and temporary right to enjoy another person's property and to receive all the fruits, whether natural, industrial or civil, produced thereby.

### 6.2 Types of Commercial Leases

Mexican civil law recognises only one type of lease agreement, although specific rules are provided in the federal and state civil codes, depending on the purpose or location of the leased premises.

### 6.3 Regulation of Rents or Lease Terms

Rentals and lease terms are usually freely negotiable, however, there are certain legal provisions within the regulation provided by the federal and state civil codes that are binding and nonnegotiable/waivable since they are considered as public interest provisions. These are usually provisions applicable to residential leases, although certain state civil codes may also provide restrictions to other types of leases, such as maximum duration of the lease (ie, 20 years for commercial leases). It is always recommended to review the set of rules provided by the applicable state civil code.

The government has not yet enacted any legislation directly affecting leases because of COV-ID-19 pandemic. However, it should be noted that civil codes already contain legal provisions applicable to the impediment of the use of leased premises, mainly in commercial leases where the leased premises cannot be operated due to a force majeure. For example, Article 2431 of the Federal Civil Code, also applicable to commercial leases, provides that, if by reason of an Act of God or force majeure, the tenant is completely prevented from using the leased premises, no rent shall be due while the impediment lasts, and if such impediment lasts more than two months, the tenant may request the termination of the agreement. Similar provisions are included in the civil codes of the various states of Mexico.

Furthermore, in some state civil codes, the "unforeseeability theory" is acknowledged, the spirit of which is to seek a balance between the mutual obligations undertaken by the parties in the event that there are extraordinary and unforeseeable national events that make the obligations of one of the parties more onerous. In such a case, the affected party may take action to have the balance between the obliga-

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

tions restored, under certain conditions and circumstances.

# 6.4 Typical Terms of a Lease Length

Normally, the length of a lease term is freely negotiable, however, it must be taken into account that civil codes may contain provisions for minimum and maximum terms. For example, the minimum term of a residential lease agreement, pursuant to the Civil Code for Mexico City, is one year for both parties, and may be extended at the tenant's will for up to one more year, under certain circumstances. Lease of real properties destined for commerce and industry, under the same code, cannot exceed 20 years. Landlords and tenants may freely determine if a term is binding or not and may even agree on penalties to be paid if the binding term is breached by any party.

#### **General Rules**

General rules contained in the federal and state civil codes establish that the landlord is liable for defects in the leased property that may prevent the use thereof, even if the landlord was not aware of the defects or they occurred during the lease term, provided they are not a consequence of the tenant's negligence. On the other hand, the tenant is responsible for minor repairs required from the use of the leased property. Standard provisions stipulate that the landlord must maintain the structure of the property and perform extraordinary maintenance, while the ordinary maintenance is usually the responsibility of the tenant, who must reinstate the property to its original pre-let state, accounting for ordinary wear and tear from usage. However, the parties may negotiate and agree on the allocation of maintenance responsibilities.

Rental payment frequency is flexible and determined by both parties, with monthly payments being the most common arrangement.

Regarding COVID-19 issues, refer to **6.3 Regula**tion of Rents or Lease Terms.

Lastly, regarding construction build-out or supply chain issues, there are no specific provisions under the law, so these matters should be negotiated and agreed upon by the parties.

#### 6.5 Rent Variation

Mexican civil law allows for flexible negotiation of rental updates between parties, without imposing binding or automatic updates. The standard practice is to update rent annually by applying the same percentage increase as the National Consumer Price Index, published in the Federal Official Gazette by the National Institute of Statistics and Geography. In some cases, additional points may be added to this percentage. For lease agreements involving premises in shopping centres, it is possible for the tenant to pay a variable rent, either in addition to or as a replacement for the fixed monthly rent. This variable rent is typically calculated as a percentage of the tenant's net sales.

#### 6.6 Determination of New Rent

Rental increases or changes are negotiable between parties. The standard practice involves applying an agreed-upon percentage increase to the existing monthly rent at the end of a specified period, typically on an annual basis. Semi-annual increases are less common but still possible. In the case of new developments, such as shopping centres, rent increases might also be tied to the number of stores open or the centre's capacity.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

### 6.7 Payment of VAT

VAT is 16% and payable on the rent of real estate used for commercial purposes. Rents payable under lease agreements for residential purposes are not subject to VAT, unless the leased premises include furniture.

### 6.8 Costs Payable by a Tenant at the Start of a Lease

It is customary for tenants to pay the first month's rent in advance, plus a security deposit, typically equivalent to one or two months' rent. The deposit is held by the landlord as a guarantee to ensure the tenant fulfils their obligations under the agreement. In commercial leases (shopping centres), the landlord (or previous tenant) may also request a one-time payment referred to as goodwill or key money, the amount of which usually depends on the standards and success of the shopping centre.

### 6.9 Payment of Maintenance and Repair

Costs and expenses associated with maintenance and repair of common areas used by several tenants are usually charged to and paid by those same tenants to the landlord, building manager, or shopping centre manager, as "condominium quotas" or common area maintenance fees. Condominium or shopping centre regulations usually establish how such quotas are allocated among the co-owners/users of the common areas. Leases of premises located in shopping centre may also require payment of a certain amount or percentage of the rent as advertising/marketing fees. Such fees and quotas are usually payable on a monthly basis.

# 6.10 Payment of Utilities and Telecommunications

Utilities and telecommunications that serve a property occupied by several tenants are usu-

ally paid on a pro rata basis and reflected in the maintenance.

#### 6.11 Insurance Issues

Neither federal nor state civil codes specifically address insurance requirements for leased properties. However, tenants are generally expected to obtain an insurance policy covering civil liability and fire, as fire-related damages are the tenant's responsibility under federal and state civil codes. Landlords typically take out insurance cover for the property of leased premises. In commercial and industrial leases, tenants may sometimes be responsible for taking out and paying for insurance cover for the property, including for risks such as earthquakes and floods. Insurance for common areas is usually included in the maintenance fees charged to tenants.

Tenants primarily obtain insurance related to the property itself. Unless financing is involved, it is not customary to have business interruption insurance in Mexico, which primarily covers property closures due to Acts of God or force majeure. It is not standard practice to include insurance cover for pandemics or similar situations.

### 6.12 Restrictions on the Use of Real Estate

Pursuant to the federal and state civil codes, the tenant must use the leased property solely for its agreed-upon purpose or pursuant to its intended nature and destination. If a tenant violates this provision, the landlord has the right to terminate the lease agreement.

### 6.13 Tenant's Ability to Alter and Improve Real Estate

The federal and state civil codes stipulate that a tenant cannot alter the form of the leased prop-

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

erty without the landlord's express consent. If such provision is breached, the tenant is responsible for restoring the leased property to its original state and paying the damages caused to the landlord. Usually, improvements are paid by the tenant; in exceptional cases, the landlord must pay them if they are useful, urgent, or authorised improvements.

### 6.14 Specific Regulations

Premises used for commercial, industrial, office or retail purposes, are usually subject to the same set of rules. The federal and state civil codes contain a specific set of rules for residential and rural properties.

- Properties intended for residential purposes: specific rules are provided in the civil codes to address, among other things, hygiene and health conditions, and minimum term of lease; the preferential right of the tenant to acquire the leased property or enter into a new lease; and currency for payment of the rent. Rules applicable to residential leases are usually considered to be of public order and social interest, and therefore, they are not waivable.
- Rural property: specific rules are provided in the civil codes to address, among other things, the terms for payment of rent; the rights of the tenant in the event of lack of productivity of the leased property; and the minimum term of the lease

No specific COVID-19 legislation has been enacted. In addition to what was discussed in **6.3 Regulation of Rents or Lease Terms** regarding the "unforeseeability theory", it should be noted that judicial criteria has established that such a theory does not apply to commercial acts, therefore, its application to commercial leases could be challenged.

### 6.15 Effect of the Tenant's Insolvency

The Law on Commercial Insolvency (Ley de Concursos Mercantiles) provides that a tenant's commercial insolvency does not terminate a lease agreement. However, the conciliator appointed for the insolvency procedure may terminate the agreement, in which case the compensation agreed in the lease must be paid to the landlord or, failing that, an indemnity equal to three months' rent, for early termination.

### 6.16 Forms of Security to Protect Against a Failure of the Tenant to Meet Its Obligations

The most common security requested by landlords to ensure tenants' compliance under lease agreements are:

- security deposit (depósito), usually one or two months' rent:
- bond policy (fianza), issued by a bond institution, which guarantees the fulfilment of a tenant's obligations;
- letter of credit; and/or
- a joint and several obligation by a third party (obligado solidario).

# 6.17 Right to Occupy After Termination or Expiry of a Lease

Generally, a tenant is not entitled to continue occupying the leased property after the termination of the lease agreement, and the landlord is entitled to enforce eviction. However, if the tenant continues to occupy the property without any objection from the landlord, the lease agreement will continue for an undetermined period. In such a case, either party may terminate the agreement by giving 30 days' written notice to the other party in the case of residential property and one year in case of rural, commercial or industrial properties.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

### 6.18 Right to Assign a Leasehold Interest

The tenant may not sublet the leased property or a portion thereof, or assign the tenant's rights, without the consent of the landlord. If breached, both the tenant and subtenant will be liable for damages.

### 6.19 Right to Terminate a Lease

Pursuant to the federal and state civil codes, a landlord is entitled to terminate a lease in the following cases:

- · failure to pay the rent;
- failure to use the property for the agreedupon use;
- subletting of the property, without the landlord's consent;
- material damages to the leased property attributable to the tenant; and
- where the tenant modifies the form of the leased property, without the express consent of the landlord.

On the other hand, a tenant is entitled to terminate a lease in the following cases:

- the leased property is not in a good condition;
- · total or partial loss of the leased property; and
- hidden defects or flaws in the property prior to the lease and unknown to the tenant.

The parties may also agree on events of default different from or in addition to those provided by the law.

### 6.20 Registration Requirements

The civil codes require lease agreements to be in writing.

The state civil codes may provide certain registration requirements. The Civil Code for Mexico

City, for examples, establishes that lease agreements with a six-year term or more, must be recorded in the RPP, or when advance payments of more than three years rent are made.

#### 6.21 Forced Eviction

The landlord is entitled to terminate the lease agreement and start a procedure to enforce eviction when a termination cause provided by law or the lease agreement, occurs. The duration of the eviction process may vary, but on average it may last up to two years.

No eviction moratoriums or related restrictions were implemented by the government during the COVID-19 pandemic.

### 6.22 Termination by a Third Party

Expropriation of the leased property for public utility and judicial sale are grounds for termination. The landlord and tenant are entitled to receive an indemnification from the competent authority. The landlord will be indemnified in accordance with the expropriation decree. The tenant will receive an indemnification equal to six months' rent, provided it has occupied the property for more than one year. Additionally, the tenant may receive compensation for the value of any necessary improvements made during the last six months.

### 7. Construction

# 7.1 Common Structures Used to Price Construction Projects

The most common structures used in Mexico to price construction projects are:

- unit-price construction agreements;
- · lump-sum construction agreements; and
- refundable costs construction agreements.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

### **Unit-Price Construction Agreements**

Under the unit-price construction agreement, the parties agree on a price per construction unit and the total value of the contract will be the sum of the units multiplied by the value of each unit. Each unit must include a value that represents the value of the contractor's remuneration.

### **Lump-Sum Construction Agreements**

Under the lump-sum construction agreement, the contractor provides the fixed price of the work, regardless of the effective costs of the work it incurs during the execution of the project. Usually, the cost is higher than in other construction contracts, since the contractor tends to have a margin in case of cost variations for material, equipment and subcontractors.

### **Refundable Costs Construction Agreements**

Under the refundable costs construction agreement, the price that the contractor receives will be that resulting from the expenses assumed in the execution of the project plus a profit.

Mexican construction contracts commonly include a "change clause" that allows the owner to modify the work to be performed and, as a consequence, the price also changes.

# 7.2 Assigning Responsibility for the Design and Construction of a Project

In Mexico, different methods are used to assign responsibility for the design and construction of a project.

If the contractor developed the design and engineering of the project, they are responsible for the correct construction of the project and for any defect, error, failure or malfunction. Therefore, the contractor is required to guarantee all the construction work and activities performed thereunder against defects (including hidden

defects), malfunctions, deficiencies and damage of any kind, including but not limited to, structural damage, design and engineering errors, labour problems, availability of materials, malfunctions of equipment and installations, during the term of the construction agreement and commonly 12 months after the termination date of the construction (the guarantee period). If any defect is detected during the guarantee period, the contractor, usually at their own cost, shall immediately remedy any such defect, and the guarantee for the defective work shall be extended, as agreed by the parties. See also 1.4 Proposals for Reform.

If the contractor does not develop the design and engineering of the project, unless provided otherwise, it is responsible for defects, errors, failures or malfunctions, but shall not guarantee the design and engineering defects, which are the client's responsibility.

The above-mentioned responsibilities are typically allocated in specific responsibility and indemnification clauses within the construction contract, whereby the contractor agrees to indemnify and hold the client and its indemnified parties harmless from any damage, claim, liability, obligation, loss, action, administrative proceeding, complaint, expenses, interest, fines and costs (including reasonable attorneys' costs and expenses), arising out of or in connection with the construction agreement.

#### 7.3 Management of Construction Risk

In Mexico, several means are used to manage construction risk on a construction project. The most common ones are:

- · bonds;
- insurance; and
- guarantee funds.

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

#### **Bonds**

A contractor typically grants the following bonds in construction agreements:

- down-payment bond: to guarantee the correct use of the down payment in an amount equal to the full amount of the down payment; the down payment bond is effective until the full down payment is amortised;
- performance bond: usually equal to 10% of the construction price, and guarantees the complete performance of the works, and timely completion of the construction; and
- guarantee and quality assurance bond: usually delivered simultaneously with the completion of the construction works in an amount equal to 10% of the construction works price and effective for a one-year term from the delivery of the fully completed construction works; this bond usually guarantees the payment of any hidden defects in the construction that may arise after the completion and delivery of the construction works and any third-party claims.

#### Insurance

Typically, the contractor is responsible for obtaining the all-risk and civil liability insurance. Generally, it includes any risk inherent to the construction works, including constructions adjacent or within the construction site, personal damage and death, basic cover for activities and real estate, subsoil installations, demolition, machines used for work, foundations, propping and other works, and sudden and unforeseeable pollution. The insurance policy usually covers gross liability, design errors, employers' liability and damage to property.

#### **Guarantee Fund**

From the amounts paid by the client to the contractor, the client usually withholds 5% of the

total amount of each invoice, until they have accrued a guarantee fund equivalent to 5% of the construction price to guarantee compliance with the obligations of the contractor under the construction agreement.

The guarantee fund is typically used by clients to address any defect, liabilities or claims against the contractor that may arise from the construction agreement, including, but not limited to, the payment of liquidated damages or where the contractor fails to comply with any obligation established in the agreement.

There is also the possibility of limiting contractor's liability or capping it at a certain amount, depending on the project and the specific negotiations. Other than with respect to the maximum liability under the law or limitation or prohibition of certain damages (consequential, risk of loss, etc) under the law, all the provisions relating to indemnification, risk of loss, waivers and limitations of liabilities are freely negotiated by the parties.

### 7.4 Management of Schedule-Related Risk

Parties may agree that the owner is entitled to monetary compensation/liquidated damages if certain milestones or completion dates are not achieved. Unless there is a force majeure event or delays caused by the owner or third-party factors such as licenses or permits, liquidated damages for any incomplete work are usually paid. The payments by contractor of penalties or other amounts (damages) are usually guaranteed through the issuance, for the benefit of the owner and/or owner lenders, of:

- performance and advance payment bonds;
- · letters of credit; and

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

 parent or third-party guarantees, in addition to payment holdbacks as agreed by the parties.

# 7.5 Additional Forms of Security to Guarantee a Contractor's Performance

The most common ways for owners to seek to guarantee a contractor's performance of a project is to obtain performance bonds, including advance payment and performance bonds. However, letters of credit, parent guarantees, holdbacks and escrow accounts are also common.

# 7.6 Liens or Encumbrances in the Event of Non-payment

Contractors and/or designers cannot lien or otherwise encumber a property in the event of non-payment. In Mexico, there are no mechanical liens as in other jurisdictions.

However, it is important to note that in the case of certain equipment (ie, elevators and air conditioning equipment), the seller or manufacturer may include a domain reserve in their sales agreement, which allows them to retain ownership of the equipment until payment is made. This domain reserve must be registered in the Mexican Federal Register of Property and Commerce (RUG).

# 7.7 Requirements Before Use or Inhabitation

Local laws determine the requirements to be met to inhabit a project after its construction. For example, in Mexico City, it is necessary to obtain authorisation for the use and occupation of the construction and for this it is necessary to present the construction licence, the construction logbook in which the progress of the executed works is registered and endorsed by an expert, among other things. Furthermore, it

should be noted that the properties must comply with safety regulations, evacuation routes and civil protection, etc. Lastly, there are operation licenses that must be obtained for the property to be used for its intended use, which depend on the business (hospitality, restaurant, parking lot, etc).

#### 8. Tax

#### 8.1 VAT

If real estate is acquired through the direct purchase of real estate, various taxes and rights must be paid, including VAT on the value of the construction (unless it is a residence), paid by the purchaser at a rate of 16%.

### 8.2 Mitigation of Tax Liability

The most common method used to defer transfer liability is by through the use of a real estate trust. This arrangement is not considered a sale for tax purposes, in accordance with Article 14 of the Federal Tax Code, as long as the trustor retains the right to reverse the ownership of the real estate. If the reversion right is lost, either through a subsequent sale, termination of the right, or failure to meet the necessary tax requirements, the transferor will be responsible for paying the taxes owed.

### 8.3 Municipal Taxes

There are no federal or local occupation taxes, only fees, licences and permits as required.

### 8.4 Income Tax Withholding for Foreign Investors

The taxes to be paid are withheld by the notary public who formalises the transaction if the seller is not a tax resident in Mexico. The amount of taxes owed is determined based on the Mexican

Contributed by: Roberto Cannizzo, Carlo Cannizzo, Stefano Amato and Mauricio Moreno-Rey, Cannizzo

income tax law and can be up to 35% of the net gains.

Rental income from real estate is taxed in Mexico per the income tax and VAT law. The rules regarding the taxation of rental income vary depending on the type of entity or individual receiving the income, as well as their residency status (Mexican or foreign). For example, flat fees of 20% or certain deductions may apply.

#### 8.5 Tax Benefits

Owners of real estate in Mexico are eligible for tax depreciation of fixed assets, mainly constructions, and can deduct certain things from their income tax liabilities. These include the proven cost of acquisition, the cost of certain construction and improvements, notary fees and commissions. While there is no tax depreciation allowed for land, a portion of the sale price will be allocated to the land when the real estate is sold. These tax benefits serve to reduce the amount of income tax owed on the sale of the real estate.

#### **CHAMBERS GLOBAL PRACTICE GUIDES**

Chambers Global Practice Guides bring you up-to-date, expert legal commentary on the main practice areas from around the globe. Focusing on the practical legal issues affecting businesses, the guides enable readers to compare legislation and procedure and read trend forecasts from legal experts from across key jurisdictions.

To find out more information about how we select contributors, email Katie.Burrington@chambers.com